

Message Text

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70

ORIGIN EB-11

INFO OCT-01 ARA-16 EUR-25 ISO-00 IO-14 CAB-09 CIAE-00

COME-00 DODE-00 DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00

L-03 SS-20 NSC-07 OIC-04 /121 R

DRAFTED BY EB/OA/AVP:JSGRAVATT:

APPROVED BY EB/OA:JSMEADOWS

EB/OA/AVP - DBORTMAN

EB/OA/AN - WCOBB

ARA/LA/USOAS -GNMONSMA

ARA/ECP - SFOUS

IO/TRC - CGRIP (INFO)

----- 088138

R 162208Z APR 74

FM SECSTATE WASHDC

TO AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY MEXICO

AMCONSUL RIO DE JANEIRO

INFO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

AMCONSUL MONTREAL

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E.O. 11652: N/A

TAGS:ETRN, XM

SUBJECT: CIVAIR - LATIN AMERICAN CIVIL AVIATION COMMISSION

(LACAC OR CLAC)

REF: MEXICO 2653 AND STATE 230117 OF NOV. 22, 1973 (NOTAL)

MONTREAL FOR US REP ICAO

1. DURING US-MEXICAN AIR TRANSPORT NEGOTIATIONS LAST
MONTH MEXICAN DGCA INFORMED USDEL CHAIRMAN THAT ONE OF
REASONS MEXICO WAS HAVING DIFFICULTY WITH US REQUESTS FOR
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FIFTH FREEDOM RIGHTS BEYOND MEXICO WAS COMMITMENT UNDER-

TAKEN WITHIN NEWLY FORMED CLAC (OR LACAC) TO PROTECT
INTRAREGIONAL RIGHTS OF LATIN AMERICAN CARRIERS.

2. LACAC WAS ESTABLISHED IN DECEMBER 1973 AT MEETING
CONVENED BY MEXICAN DGCA PURSUANT TO RESOLUTION OF FIRST
MEETING OF LATIN AMERICAN AERONAUTICAL AUTHORITIES
(BOGOTA, JULY 1973), ENDORSED BY MEETING OF CIVIL AVIATION
AUTHORITIES OF SOUTH AMERICA (LIMA, OCTOBER 1973).
EXECUTIVE COMMITTEE OF LACAC HELD ITS FIRST MEETING AT
BOGOTA FEBRUARY 5, 1974 AND FIRST ORDINARY ASSEMBLY
EXPECTED MEET AT BUENOS AIRES PRIOR 1974 ICAO ASSEMBLY.
LACAC'S CONSTITUTION WILL COME INTO FORCE AS SOON AS
APPROVED BY TWELVE STATES. ASSERTED OBJECTIVE IS
TO PROVIDE CIVIL AVIATION AUTHORITIES OF MEMBER STATES AN
APPROPRIATE FRAMEWORK WITHIN WHICH TO DISCUSS AND PLAN

ALL REQUIRED MEASURES FOR COOPERATION AND COORDINATION
OF ALL THEIR CIVIL AVIATION ACTIVITIES. LACAC IS TO
MAINTAIN CLOSE LIAISON WITH ICAO TO ENSURE HARMONIZATION
AND COORDINATION OF ITS ACTIVITIES WITH ICAO AIMS AND
OBJECTIVES. ICAO COUNCIL RECENTLY AGREED ICAOS PROVIDING
SECRETARIAT SERVICES FOR LACAC AND ABSORBING INDIRECT
COSTS. DIRECT COSTS ARE TO BE BORNE BY LACAC STATES
WITH FUNDS ADVANCED BY ICAO.

3. LACAC IS SIMILAR TO ECAC AND AFCAC, TWO OTHER
REGIONAL CIVIL AVIATION BODIES HAVING A RELATIONSHIP WITH
ICAO. EUROPEAN CIVIL AVIATION CONFERENCE (ECAC) WAS
ESTABLISHED IN 1955 FOLLOWING RECOMMENDATION OF CONFERENCE
ON COORDINATION OF AIR TRANSPORT IN EUROPE. AFRICAN
CIVIL AVIATION COMMISSION (AFCAC) ESTABLISHED IN 1969 IN
RESPONSE TO RECOMMENDATION OF AFRICAN AIR TRANSPORT
CONFERENCE CONVENED JOINTLY BY ICAO AND ECA. US AS ICAO
MEMBER PARTICIPATES AS OBSERVER IN PLENARY MEETINGS OF
ECAC HELD EVERY THREE YEARS BUT HAS NO OBSERVER STATUS
IN AFCAC. US HAS PLACED ITEM CONCERNING RELATIONSHIP
OF ICAO WITH REGIONAL CIVIL AVIATION BODIES ON AGENDA
OF ICAO ASSEMBLY SCHEDULED SEPTEMBER - OCTOBER 1974.

4. ONE SIGNIFICANT ACTIVITY OF ECAC HAS BEEN TO
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CONCERT EUROPEAN OPPOSITION TO US AIR TRANSPORT POLICIES.
SPECIFICALLY ECAC ADOPTED RESOLUTION IN 1971 RECOMMENDING
THAT MEMBERS NOT NEGOTIATE WITH US FOR CHARTER BILATERALS.
(PRESIDENT'S INTERNATIONAL AIR TRANSPORTATION POLICY
STATEMENT IN 1970 DIRECTED THAT EFFORTS BE MADE TO NEGOTIATE
BILATERAL CHARTER AGREEMENTS TO REGULARIZE RIGHTS
TO OPERATE CHARTER SERVICES ON SIMILAR BASIS TO BILATERALS
FOR SCHEDULED SERVICES.) ECAC'S EFFORTS TO COORDINATE

EUROPEAN POLICY VIS A VIS US IN THIS AREA HAVE MET WITH
CONSIDERABLE SUCCESS. IN THE CONTEXT AND IN VIEW
MEXICAN STATEMENT REFERRED TO IN PARA. 1, WE ARE ANXIOUS
TO FOLLOW DEVELOPMENT OF LACAC TO DETERMINE IF IT MAY BE
USED FOR A SIMILAR PURPOSE.

5. ACTION ADDRESSEES ARE REQUESTED TO ATTEMPT TO ASCER-
TAIN DIRECTLY WHAT OCCURRED AT BOGOTA MEETING AND ALL
ADDRESSEES REQUESTED TO REPORT HEREAFTER ON LACAC. SOME
EFFORT SHOULD BE MADE AT THIS POINT TO AVOID GIVING
IMPRESSION OF EXCESSIVE US CONCERN ABOUT LACAC. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, REGIONAL ORGANIZATIONS, AVIATION AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 APR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE077217
Document Source: CORE
Document Unique ID: 00
Drafter: JS GRAVATT:
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740088-0510
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740439/aaaabiny.tel
Line Count: 126
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: MEXICO 2653 AND STATE 230117 OF NOV.
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags:
Review Date: 15 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 APR 2002 by ifshinsr>; APPROVED <07-Aug-2002 by MorefiRH>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CIVAIR - LATIN AMERICAN CIVIL AVIATION COMMISSION (LACAC OR CLAC)
TAGS: ETRN, AORG, XM, LACAC-LATIN AMER CIV AVIATION COMM
To: BOGOTA MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005